AMENDED IN ASSEMBLY JULY 7, 1999
AMENDED IN SENATE MAY 28, 1999
AMENDED IN SENATE MAY 18, 1999
AMENDED IN SENATE MAY 6, 1999
AMENDED IN SENATE APRIL 21, 1999

## **SENATE BILL**

No. 1217

## **Introduced by Senator Polanco** Alarcon

February 26, 1999

An act to add Sections 381.5, 382.5, and 382.7 to, and to add Chapter 1.5 (commencing with Section 270) to Part 1 of Division 1 of, the Public Utilities Code, relating to public utilities. An act to add Section 709.9 to the Public Utilities Code, relating to telecommunications.

## LEGISLATIVE COUNSEL'S DIGEST

SB 1217, as amended, Polanco Alarcon. Public Utilities Commission: advisory boards: electrical restructuring: public benefit programs Internet broadband access.

Under the Public Utilities Act, the Public Utilities Commission has the authority to regulate public utilities, including telecommunications.

Existing law does not address nondiscriminatory access to the Internet through wireline broadband Internet access transport providers.

This bill would enact the Internet Access Enhancement Act of 1999. The bill would require a wireline broadband Internet

SB 1217 -2

access transport provider, as defined, to provide any other requesting Internet service provider, as defined, access to the broadband Internet access transport services of that transport provider, as prescribed.

(1) Existing law provides for various programs relating to telephone corporations to be administered by the Public Utilities Commission, and paid for in the utility rates authorized by the commission.

This bill would, under the Public Utilities Act, create 6 advisory boards to advise the commission regarding the implementation, development, and administration of specified programs, and to carry out the programs pursuant to the commission's direction, control, and approval. The bill would require the commission to determine the number and qualifications of the members of each advisory board, as specified, and would prescribe certain matters of organization and procedure for each advisory board. The bill would require the boards to submit an annual budget to the commission for approval, and a report describing the activities of the board, as prescribed. The bill would create a fund in the State Treasury for each advisory board. The bill would require telephone corporations to submit to the commission approved rate revenues for transfer by the commission to the Controller for deposit in the appropriate fund as created by the bill. The bill would require any unexpended revenues collected prior to the operative date of the bill to be deposited in the appropriate fund, as specified. The bill would require the commission to conduct financial audits of the revenues for each of the funds, and to conduct compliance audits with regard to each program, as specified. Because, under the act, a violation of those provisions would be a crime, the bill would impose a state-mandated local program by creating new crimes.

(2) The act requires the commission to order specified electrical corporations to collect and spend certain funds for prescribed public benefit programs. The act specifically requires cost-effective energy efficiency and conservation activities to be funded by San Diego Gas and Electric Company, Southern California Edison Company, and Pacific

—3— SB 1217

Gas and Electric Company at specified levels, commencing January 1, 1998, through December 31, 2001.

The bill would require the Bureau of State Audits to conduct a performance and financial audit of the administration by the Department of Community Services and Development of existing federal programs and assessing the operational and fiscal capacity of the Department of Community Services and Development to assume the administration of specified low-income energy efficiency programs. The bill would require the bureau, on or before July 1, 2000, to prepare and submit to the Governor and the chairs of specified legislative committees a report of its audit findings. The bill would require the commission, if it requires low-income energy efficiency programs to be subject to competitive bidding, to consider as part of its bid evaluation eriteria both cost-of-service and quality-of-service criteria. The bill would authorize the commission to modify its existing policies and procedures, and the entities with which it contracts, with regard to low-income energy efficiency programs, based on public input from a variety of sources, including, but not limited to, representatives from low-income communities. The bill would make related statements of legislative intent.

(3) The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

The people of the State of California do enact as follows:

- 1 SECTION 1. Chapter 1.5 (commencing with Section
- 2 SECTION 1. Section 709.9 is added to the Public
- 3 Utilities Code, to read:
- 4 709.9. (a) This section shall be known, and may be
- 5 cited, as the Internet Access Enhancement Act of 1999.

SB 1217

10 11

12

17

25

27

28

31

32

(b) As used in this section, the following terms have the following meanings:

- (1) "Affiliate" means a person who, directly or indirectly, owns or controls, is owned or controlled by, or is under common ownership or control with, another person. For the purpose of this paragraph, the term "own" means to own an equity or other financial interest, or the equivalent thereof, of more than 10 percent or any management interest.
- (2) "Broadband" means having a capability in excess of 144 kilobits per second.
- (3) "Broadband Internet Access Transport service" 13 means the broadband transmission of data between a user 14 and his or her Internet service provider's point of 15 interconnection with the broadband Internet access 16 transport provider's facility.
- (4) "Internet" means the global information system 18 that is logically linked together by a globally unique address space based on the Internet Protocol (IP), or its 20 subsequent extensions: and is able support 21 communications the Transmission using Control 22 Protocol/Internet Protocol (TCP/IP) suite. its 23 subsequent extensions, or other IP-compatible protocols; 24 and provides, uses, or makes accessible, either publicly or privately, high-level services layered on the 26 communications and related infrastructure described herein.
- (5) "Internet service provider" means a person or 29 entity that provides a service that enables users to access content, information, electronic mail, or other services offered over the Internet.
- (6) "Wireline broadband Internet access 33 provider" means a person or entity that provides 34 broadband Internet access transport services, by aid of 35 wire, cable or other like connection, over facilities owned 36 by it or under its control, for a fee, directly or indirectly, 37 to the public. The term includes an Internet service 38 provider that self-provides, over facilities owned by it or 39 under its control, the wireline broadband transport of its 40 services between itself and its users.

**—5—** SB 1217

(c) Each broadband wireline Internet access 2 transport provider that is, or is an affiliate of, an Internet 3 service provider shall provide any other requesting service provider access to its broadband 4 Internet 5 Internet access transport services. That access shall meet 6 *all of the following requirements:* 

- (1) The access shall be at least equal in quality to that 8 provided by the access provider to itself, its affiliates, or any other party to which access is provided.
- (2) The access shall be on rates, terms, and conditions 11 that are just, reasonable, and nondiscriminatory.
  - (3) The access shall be unbundled from any provision of content.
- (4) Access to services shall be at any technically 15 feasible point selected by the requesting Internet service provider.

17 18

19

20

21

10

12

13 14

1

All matter omitted in this version of the bill appears in the bill as amended in the Senate, May 28, 1999 (JR 11)

22 23